

CITY OF HARRISONBURG COMMUNITY DEVELOPMENT

Change of Zoning District (Rezoning) Application

www.harrisonburgva.gov/zoning

PROPERTY INFORMATION						
1645 ERICKSON AVE, et al.			115 B 1 and 115 B 4 et al.	89.55+/-	acres or sq.ft.	
Property Address			Tax Map Parcel/ID	Total Land Area	(circle)	
Existing Zoning District: R-7 with proffers			Proposed Zoning Distric	t: R-7 amending pr	roffer 1.a.	
Existing Comprehensive Plan Designation:						
PROPERTY OWNER INFORMATION						
EP HARRISONBURG OWNER LLC/Harrisonburg Redevelopment & Housing Authority			540-434-7386			
Property Owner Name			Telephone			
286 Kelley St.			wongway@harrisonburgrha.com			
Street Address			E-Mail			
Harrisonburg	VA	22802				
City	State	Zip				
OWNER'S REPRESENTATIVE INFORMATION						
Melisa Michelsen, Litten & Sipe			540-437-3052			
Owner's Representative			Telephone			
410 Neff Ave.			mgm@litensipe.com			
Street Address			E-Mail			
Harrisonburg	VA	22801				
City	State	Zip				
			IFICATION			
I certify that the information	supplied on t	his application and on the	e attachments provided (map.	s and other informati	on) is accurate and true	
to the best of my knowledge. I property for the purposes of	ln addition, I	hereby grant permission t	to the agents and employees of	of the City of Harrison	hlic notice signs will be	
property for the purposes of posted by the City on any pro	processing a	ina reviewing inis applica	ation. I also understand that	i, when required, put	one nonce signs will be	
posieu by ine Guy on any pro	perty.		1-1-5			
June 400			5 23 2007			
PROPERTY OWNER			DATE			
REQUIRED ATTACHMENTS						
Letter explaining proposed use & reasons for seeking change in zoning.						
 Statement on proffers, if applying for conditional rezoning. Survey of property or site map. on - file 						
 ✓ Survey of property or site map. On Tile ✓ Traffic Impact Analysis (TIA) Determination Form OR Traffic Impact Analysis (TIA) Acceptance Letter signed by Public Works 						
Department. Applicant is responsible for coordinating with Public Works prior to submitting this application. For more information,						
visit www.harrisonburgva.gov/traffic-impact-analysis. on-file						
TO BE COMPLETED BY PLANNING & ZONING DIVISION						
			T-4-1 F D 0 3	250 pai	d	
7/11/25			Total Fees Due: \$3 Application Fee: \$550.00) + \$30.00 per acre	Ц	
Date Application and Fee Received						
/IHD						
Received By						

Melisa G. Michelsen

EMAIL

mgm@littensipe.com

LITTEN & SIPE LL.P.
ATTORNEYS AT LAW
410 NEFF AVENUE
HARRISONBURG, VIRGINIA 22801-3434

FIRM TELEPHONE (540) 434-5353 FAX (540) 434-6069

WEB www.littensipe.com

July 11, 2025

VIA HAND-DELIVERY AND EMAIL

Thanh Dang, AICP, Deputy Director of Community Development City of Harrisonburg, Department of Community Development 409 South Main Street Harrisonburg, VA 22801 Thanh.Dang@HarrisonburgVA.gov

Re:

Bluestone Town Center Project

Proffer Amendment

Dear Thanh:

Pursuant to your email dated May 23, 2025, please allow this letter to serve as the application submittal letter explaining the reasons EP Harrisonburg Owner LLC ("Owner") desires to amend Proffer No. 1(a)(ii) relating to the Bluestone Town Center (the "Project").

The Project seeks to address some of the housing concerns that were highlighted in the housing study prepared on behalf of the City. Consistent with those goals, affordable housing is one of the main goals of the Project. Another goal of the Project is to have mixed uses (residential and commercial/retail), as well as mixed income housing. To that end, the Owner proffered that it would construct housing for individuals and families with an average median income ("AMI") between 80% and 120%. In 2023, at the time of the original rezoning application, the Owner had not selected a developer contractor to construct the for-purchase residences. Nor did the Owner think it would be economically feasible for a developer/contractor to construct quality homes for sale to persons with an AMI of below 80%. Since that time, the Owner has contracted with NVR, Inc. ("Ryan Homes") to develop and construct certain for-purchase single-family homes and townhouses. During contract discussions, Ryan Homes stated that it would be able to construct and offer some of these residences for sale to families with an AMI at 60% and above while maintaining the quality required by the Project and Owner. Ryan Homes is also offering financing for these home purchases.

Accordingly, the Owner wishes to amend Proffer No. 1(a)(ii) to change the language from "between 80% and 120%" to "below 120%" in order to capture a larger pool of homeowners, provide greater access to lower-income households to include those with an AMI of less than 80%, and maximize its goals of providing quality affordable housing to a wide variety of incomes.

Thanh Dang July 11, 2025 Page 2

Additionally, please find attached the entire Proffer showing the requested amendment in redline, as well as a clean version, and a check in the amount of \$3,250 for the application fee.

Should you have any questions or concerns or need anything further from EP Harrisonburg Owner, LLC, please do not hesitate contacting me via email or phone. Thank you for your attention to this matter.

Sincerely,

milion

Melisa G. Michelsen

Bluestone Town Center

Amended Proffer

Applicant/Owner: EP HARRISONBURG OWNER LLC

Property:

Tax Map Nos. 115 B 1 and 115 B 4 1645 ERICKSON AVE AREA = 46.33 ACRES

Tax Map No. 021 K 4 1781 S HIGH ST AREA = 26.08 ACRES

Tax Map No. 021 K 5 S DOGWOOD DR AREA = 0.20 ACRES

Tax Map No. 117 C 3 1010 GARBERS CHURCH RD AREA = 17.14 ACRES

Dated: August 28, 2025

TO THE HONORABLE MAYOR AND MEMBERS OF THE COUNCIL OF THE CITY OF HARRISONBURG

Property Information

In December, 2022, the Harrisonburg Redevelopment and Housing Authority, on behalf of the then Owners of the above-described parcels, totaling 89.75 acres (+/-) of land (the "Property"), petitioned the of the City of Harrisonburg, Virginia (the "Council") for a rezoning to allow for the development of a specific project, identified as the Bluestone Town Center (the "Project"), as specifically detailed in the Bluestone Town Center Master Plan dated January 4, 2023, and revised January 10, 2023 and February 24, 2023. On February 28, 2023, Council approved the Property to be rezoned R-7, Medium Density Mixed Residential Planned Community District. After the rezoning approval EP Harrisonburg Owner LLC purchased the Property. Council's approval was subject to several conditions and proffers, including, but not limited to the following, to which the Owner requests certain amendments as set forth herein.

Proffers

In furtherance of the Proposed Rezoning, the Applicant proffers that in the event the Council approved the rezoning of the Property and amended proffer, then the Project shall be done in conformity with the terms and conditions as set forth herein, except to the extent that such terms and conditions may be subsequently amended or revised by the Applicant and such be approved by the Council in accordance with Virginia law. These Proffers are binding upon the Owner, and its successors or assigns. The Applicant hereby agrees that the Proposed Rezoning itself gives rise to the need for these Proffers and Amended Proffer, that they have a reasonable relation to the Proposed Rezoning, and that all conditions are in conformity with the City's Comprehensive Plan.

The Applicant, who is the Owner of the Property, hereby voluntarily proffers that, if the Council approves the Amended Proffer, the Owner, or its successors and assigns, will provide the following during the Project:

- 1. *Provision of Affordable Dwelling Units. Provision of Affordable Housing*. Where the Master Plan indicates residential uses, the residential dwelling units within the Project are two-fold: a) for-purchase units; and b) rental units. The Project will incorporate affordable housing components as set forth below:
 - a. For-Purchase Units (single-family detached dwellings, manufactured homes, and townhouses):
 - i. Term: The For-Purchase Units affordability period shall only be upon the initial sale from the Developer to the initial homebuyer.
 - ii. Income Restrictions: 100% of the For-Purchase Units will be initially sold and restricted only to households with incomes <u>below between 80% and 120%</u> of the Area Median Income (AMI), as established and updated regularly by the U.S. Department of Housing and Urban Development (HUD).
 - iii. Compliance and Monitoring: Upon request from the City, the Developer will provide certification of household income eligibility for all For-Purchase Unit sales.
 - b. Rental Units (multifamily and townhomes owned and leased by Harrisonburg Redevelopment & Housing Authority (HRHA) or similar entity):
 - i. Term: The Rental Units affordability period shall be thirty (30) years.
 - ii. Income Restrictions: 100% of units will be occupied by households whose incomes do not exceed 80% of AMI, based on income averaging.
 - iii. Rent Restrictions: 100% of units will have affordable rents leased at the Low-Income Housing Tax Credit (LIHTC) maximum rents or below.
 - iv. Compliance and Monitoring: Projects awarded LIHTC should submit proof of compliance with Virginia Housing annually. Projects not awarded LIHTC must, upon request from the City, submit an equivalent format to a LIHTC Tenant Income Certification (TIC) for each unit annually during the 30-year term.

c. Annual Construction:

- i. Beginning on the date of the (subject rezoning) application, the City shall not issue building permits for the construction of more than 100 dwelling units per year, on a cumulative basis, excluding senior housing. The City may review building permits that exceed 100 per each year but will not issue them.
- ii. Compliance and Monitoring: Upon request from the City, the Developer will provide an accounting of the number of building permits pulled each year and how many building permits it can still pull in that year, which the City can also verify and control through issuance.

2. Residential Units.

- a. The maximum number of residential units in the Project will be Nine Hundred (900). The maximum number of multi-family units will be 450. The maximum number of townhouse units will be 350. The maximum number of single-family detached and/or manufactured home units will be 145.
- b. The Bluestone Town Center will implement an applicant preference system prioritizing residents who live or work in the City of Harrisonburg and Rockingham County. The property wait list uses a two-tiered admission preference system. This system gives applicant households that qualify for a preference an opportunity to be screened for eligibility ahead of applicants that do not have a preference. The admission preferences are a way of organizing the wait lists to address local housing issues and agency policy. Without admission preferences, applicant households on the wait list are organized only by the date and time stamp of their preapplication. Priorities and preferences for admission to Bluestone Town Center will be applied as follows: eligible applicants who live or work in the City of Harrisonburg or Rockingham County shall be given priority for occupancy over all other tenants. Developer reserves the option to provide additional preferences as determined to be necessary. Not Approved by City Council on February 28, 2023.

3. Environmental Sustainability.

- a. All Rental Units shall be initially constructed to meet EarthCraft, Enterprise® Green Communities, or LEED certification building standards.
- b. All For-Purchase manufactured homes will meet or exceed the then-current requirements for Fannie Mae MH Advantage or Freddie Mac CHOICEhome building standards, or any replacement program with requirements that are substantially similar at the time of initial sale.
- c. Solar panel systems will be incorporated on all multi-family housing buildings as a supplementary energy source.

- d. At least 6 electric vehicle ("EV") charging stations will be constructed and maintained at various locations throughout the Project. The EV charging stations shall be "Level 2" equivalent or better technology at the time of construction.
- e. Compliance and Monitoring: Upon request from the City, the Developer will provide certification of the applicable building standard and solar panel system and EV charging station installations.
- f. Landscaping. The Project will contain various green space and common areas, such as, pocket parks, playgrounds, playing fields, and recreation areas. All residential units shall be within 1,000 feet of a green space and/or common area.
- 4. *Impact fee*¹: Not Approved by City Council on February 28, 2023.
- a. In effort to mitigate the impact the Proposed Rezoning and the Project will have on the school systems and the surrounding communities, an impact fee of Fifty Thousand Dollars (\$50,000) per Rental Unit shall be paid the City of Harrisonburg (the "City") upon the Rental Unit building receiving a certificate of occupancy for all of the units therein, on condition that the City loan \$40,000 per Rental Unit back to the Developer for further construction of the Project.
- b. The Developer shall make annual loan payments to the City and the City shall have a subordinate security interest in the Rental Units pursuant to loan agreements and deed of trust.
- e. Accordingly, the City will immediately retain \$10,000 per Rental Unit upon the issuance of the certificate of occupancy and be paid \$40,000 plus per Rental Unit over time. The Developer shall construct a minimum of 400 Rental Units over the life of the Project, ultimately yielding over \$20,000,000.00 to the City.
- d. Compliance and Monitoring: Upon request from the City, the Developer will certify and provide to the City the number of Rental Unit buildings completed, which the City can verify through issuance of certificates of occupancy.
- 5. *Traffic and Transportation*. The Developer agrees to construct or cause to be constructed the following improvements:
 - a. A southbound left turn lane, by restriping, at the Garbers Church Road entrance (Road J), with 100' taper and 100' storage.

¹ The Developer recognizes that this proffer is currently inconsistent with the City Code. However, the Developer believes that such an impact fee for school use is an important element of the Project, and such proffers are common throughout Virginia. Accordingly, this proffer will be subject to a zoning text amendment, and, upon approval of this Rezoning Application, the Developer will work with City staff to draft and implement such an amendment.

- b. A section of Road J between Garbers Church Road and Road A, a section of Road A between Road J and Hidden Creek Lane, and the entirety of Hidden Creek Lane, including all associated bicycle, pedestrian, and public transit facilities, and the small diameter roundabouts, both on and off site between Road A and South High Street shall be completed prior to the City issuing more than 150 certificates of occupancy for dwelling units within Phase 1. As part of the Hidden Creek Lane construction, the Developer will construct:
 - 1. A mid-block crosswalk to connect the shared use path on the north side of Hidden Creek Lane to the shared use path that parallels the Sunset Heights Branch of Cooks Creek. The shared use path on Hidden Creek Lane (extended) shall be adjusted to end at the midblock crosswalk and transition the off-road path to on-road bike lanes, on both sides of the street.
 - 2. New sidewalks along the south side of Hidden Creek Lane from the property line to the existing sidewalk along the frontage of the shopping center in accordance with the Street Improvement Agreement with the City.
 - 3. A small diameter roundabout at the intersection of Hidden Creek Lane and South Dogwood Drive, per design specifications provided by the City.
- c. A traffic signal at Hidden Creek and South High Street, excluding the right turn lane recommended by the traffic impact analysis (TIA) study, will be completed prior to the City issuing more than 300 certificates of occupancy for dwelling units within the Development.
- d. A section of Road A between Hidden Creek Lane and Erickson Avenue and a section of Road E between Hidden Creek Lane and Erickson Avenue, including bicycle, pedestrian, and public transit facilities, and all associated improvements and traffic signals prior to the City issuing more than 450 certificates of occupancy for dwelling units within the Development. As part of these improvements, the Developer will:
 - 1. Construct the entrance at Road A to Erickson Avenue as restricted to right turn in and right turn out only;
 - 2. Construct improvements at Road E to Erickson Avenue, as described in the Street Improvement Agreement accompanying the rezoning application.
 - 3. Road E shall not be connected to Erickson Avenue until the improvements described in proffer 5.d. are completed.

- e. Shared use paths between the termination points of Roads C and J to connect with the existing Friendly City Trail prior to opening the respective Road sections to vehicular traffic.
- f. Up to three bus stops within the Project, to include a pull off, concrete pads, shelters, and easements/right-of-way at locations acceptable to the Harrisonburg Department of Transportation (HDPT). HDPT has discretion during site engineering design to waive any requirement of this proffer, if they deem it necessary or appropriate.
- g. Traffic and transportation improvements in accordance with the Street Improvement Agreement accompanying the rezoning application.

Consistent with the timing already set forth herein, these improvements will be phased and constructed in accordance with the mitigation need created by the construction of the development phases. All traffic improvements described above shall be completed prior to the City issuing more than 450 certificates of occupancy for dwelling units within the Development.

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Signature pages follow

IN WITNESS WHEREOF, the parties have executed this Rezoning Request Proffer as follows.					
OWNER:					
EP HARRISONBURG OWNER LLC					
By: HARRISONBURG REDEVELOPMENT AND HOUSING AUTHORITY, Member					
By: (SEAL) Michael G. Wong, Executive Director					
COMMONWEALTH OF VIRGINIA CITY OF HARRISONBURG					
The foregoing instrument was acknowledged before me this 28 th day of August, 2025, by Michael G. Wong, Executive Director of the Harrisonburg Redevelopment and Housing Authority, member and on behalf of EP Harrisonburg Owner LLC, Owner.					
Notary Public					
My commission expires: Registration Number:					

COOK CREEK CHURCH OF BRETHREN CEMETERY

By:		
Its:		
	ALTH OF	
CITY/COUNTY OF		
The foregoing in	strument was acknowledged bef	ore me this day of,
		ook Creek Church of Brethren Cemetery
	Notary Public	
	My commission ex	xpires:
	Registration Numb	

Bluestone Town Center

Amended Proffer

Applicant/Owner: EP HARRISONBURG OWNER LLC

Property:

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- b. Not Approved by City Council on February 28, 2023.

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- 5. *Traffic and Transportation*. The Developer agrees to construct or cause to be constructed the following improvements:
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 - b. A section of Road J between Garbers Church Road and Road A, a section of Road A between Road J and Hidden Creek Lane, and the entirety of Hidden Creek Lane, including all associated bicycle, pedestrian, and public transit facilities, and the small diameter roundabouts, both on and off site between Road A and South High Street shall be completed prior to the City issuing more than 150 certificates of occupancy for dwelling units within Phase 1. As part of the Hidden Creek Lane construction, the Developer will construct:
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 - 3. A small diameter roundabout at the intersection of Hidden Creek Lane and South Dogwood Drive, per design specifications provided by the City.
 - c. A traffic signal at Hidden Creek and South High Street, excluding the right turn lane recommended by the traffic impact analysis (TIA) study, will be completed prior to the City issuing more than 300 certificates of occupancy for dwelling units within the Development.
 - d. A section of Road A between Hidden Creek Lane and Erickson Avenue and a section of Road E between Hidden Creek Lane and Erickson Avenue, including bicycle, pedestrian, and public transit facilities, and all associated improvements and traffic signals prior to the City issuing more than 450 certificates of occupancy for dwelling units within the Development. As part of these improvements, the Developer will:
 - 1. Construct the entrance at Road A to Erickson Avenue as restricted to right turn in and right turn out only;

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- e. Shared use paths between the termination points of Roads C and J to connect with the existing Friendly City Trail prior to opening the respective Road sections to vehicular traffic.
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Remainder of page intentionally left blank

Signature pages follow

IN WITNESS WHEREOF, the parties have executed this Rezoning Request Proffer as follows.

OWNER:

EP HARRISONBURG OWNER LLC

By: HARRISONBURG REDEVELOPMENT AND

HOUSING AUTHORITY, Member

By: (SEAL)

Michael G. Wong, Executive Director

COMMONWEALTH OF VIRGINIA CITY OF HARRISONBURG

The foregoing instrument was acknowledged before me this 28th day of August, 2025, by Michael G. Wong, Executive Director of the Harrisonburg Redevelopment and Housing Authority, member and on behalf of EP Harrisonburg Owner LLC, Owner.

Notary Public

My commission Registration N

My commission expires:

USUJE

COOK CREEK CHURCH OF BRETHREN CEMETERY

By:		
Its:		
STATE/COMMONWE	ALTH OF	
CITY/COUNTY OF		<u> </u>
The foregoing in	strument was acknowledged before	e me this day of ,
		Creek Church of Brethren Cemetery
	Notary Public	
	My commission expi	res:
	Registration Number	